

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00  
INRE-00 ERDA-05 CIAE-00 H-01 INR-07 IO-13 L-03  
NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01 SP-02  
SS-15 TRSE-00 DODE-00 NSC-05 ACDA-07 ERDE-00 CU-02  
/082 W

-----076171 241555Z /44

O 241512Z JUN 77

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 4431

INFO AMEMBASSY BELGRADE IMMEDIATE

AMEMBASSY OSLO

AMEMBASSY STOCKHOLM

C O N F I D E N T I A L SECTION 01 OF 02 NATO 05949

BELGRADE FOR USDEL CSCE

E.O.11652: GDS

TAGS: CSCE, NATO, MILI, NO, SW

SUBJECT: CSCE/CBMS: SWEDISH DRAFT RESOLUTION ON CBMS

1. THE NORWEGIAN DELEGATION HAS CIRCULATED TO POLADS A SWEDISH DRAFT RESOLUTION ON CBMS THAT THE SWEDES PROVIDED TO THE NORWEGIANS AT BELGRADE. AT THE JUNE 23 POLADS MEETING, NORWEGIAN REP SAID HE UNDERSTOOD THE SWEDES HAD SHOWN THIS TEXT TO A CANADIAN EXPERT AND HAD GIVEN A COPY TO THE AUSTRIAN DELEGATION AT BELGRADE, BUT DID NOT INTEND TO MAKE WIDER DISTRIBUTION AT THIS STAGE. EMPHASIZING SWEDISH DESIRE TO ELICIT VIEWS OF NATO ALLIES "INFORMALLY", NORWEGIAN REP AGREED THAT POLADS SHOULD DISCUSS THE SWEDISH PROPOSAL "OFF THE RECORD" AND THAT THE NORWEGIANS WOULD CONVEY ALLIED VIEWS TO THE SWEDES. HE WAS UNSURE ABOUT SWEDISH PLANS FOR EVENTUALLY SURFACING THE SWEDISH PROPOSAL.

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2. POLADS NOTED THAT THE SWEDISH TEXT WAS VAGUE, COUCHED IN TERMS OF GENERAL OBLIGATIONS, AND COVERED PRIOR NOTIFICATION OF SMALL-SCALE MANEUVERS, PRIOR NOTIFICATION OF MAJOR MILITARY MOVEMENTS, OPENNESS REGARDING MILITARY BUDGETS, AS WELL AS GUIDELINES FOR OBSERVERS. SEVERAL REPS SUGGESTED THAT NEXT REVISION OF POLADS PAPER ISD/149 ON CBMS PREPARATIONS FOR BELGRADE TAKE INTO ACCOUNT SWEDISH

PROPOSALS AS APPROPRIATE.

3. ACTION REQUESTED: WE WILL DRAW ON EXISTING GUIDANCE IN COMMENTING ON SWEDISH PROPOSALS AND REQUEST, BY JULY 5, ADDITIONAL GUIDANCE ON ANY SPECIFIC POINTS WE SHOULD MAKE REGARDING THIS PAPER.

4. BEGIN TEXT:

THE SWEDISH CSCE DELEGATION IN BELGRADE HAS SUBMITTED TO US A DRAFT RESOLUTION ON CBMS, WITH THE REQUEST THAT IT BE GIVEN "INFORMALLY" TO THE NATO COUNTRIES IN BRUSSELS.

THE DRAFT IS OF A PRELIMINARY CHARACTER, AND THE SWEDES ARE INTERESTED IN HAVING THE VIEWS OF OTHER WESTERN AND NEUTRAL DELEGATIONS IN ORDER TO ARRIVE AT A FINAL FORM OF THE DOCUMENT.

THE TEXT OF THE SWEDISH DRAFT IS AS FOLLOWS:

DRAFT PROPOSAL CONCERNING CONFIDENCE-BUILDING MEASURES.  
THE PARTICIPATING STATES;

DETERMINED TO CONTINUE THE DEVELOPMENT AND STRENGTHENING OF CONFIDENCE AMONG THEM AND THUS FURTHER TO CONTRIBUTE TO INCREASING STABILITY AND SECURITY IN EUROPE;  
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RECOGNIZING THAT PRIOR NOTIFICATION OF MAJOR MILITARY MANOEUVRES HAS PROVED TO BE OF VALUE IN PROMOTING MUTUAL UNDERSTANDING AND IN STRENGTHENING CONFIDENCE, STABILITY AND SECURITY;

RECOGNIZING FURTHER THAT THE EXCHANGE OF OBSERVERS BY INVITATION AT MILITARY MANOEUVERS HAS CONTRIBUTED TO PROMOTING CONTACTS AND MUTUAL UNDERSTANDING;

RECALLING THEIR RECOGNITION THAT THE EXPERIENCE GAINED BY THE IMPLEMENTATION OF THE PROVISIONS EARLIER ADOPTED COULD LEAD TO DEVELOPING AND ENLARGING MEASURES AIMED AT STRENGTHENING CONFIDENCE;

RECALLING ALSO THAT FURTHER CONSIDERATION WOULD BE GIVEN TO THE QUESTION OF PRIOR NOTIFICATION OF MAJOR MILITARY MOVEMENTS, BEARING IN MIND, IN PARTICULAR, THE EXPERIENCE GAINED BY THE IMPLEMENTATION OF THE MEASURES SET FORTH IN THE DOCUMENT ON CONFIDENCE-BUILDING MEASURES AND CERTAIN ASPECTS OF SECURITY AND DISARMAMENT;

HAVE AGREED TO THE FOLLOWING:

PRIOR NOTIFICATION OF SMALLER-SCALE MILITARY MANOEUVRES.

THE PARTICIPATING STATES RECOGNIZE THAT THE EXPERIENCE GAINED BY PRIOR NOTIFICATION OF SMALLER-SCALE MILITARY MANOEUVRES TO OTHER PARTICIPATING STATES HAS MADE A POSITIVE CONTRIBUTION TOWARDS PROMOTING THEIR COMMON OBJECTIVE OF CONFIDENCE-BUILDING AND FIND IT DESIRABLE THAT THEY CONTINUE TO NOTIFY SUCH MANOEUVRES.

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AMEMBASSY OSLO

AMEMBASSY STOCKHOLM

C O N F I D E N T I A L SECTION 02 OF 02 NATO 05949

THEY FURTHERMORE RECOGNIZE THAT THE NOTIFICATION OF SMALLER-SCALE MANOEUVRES IS RELEVANT TO MANOEUVRES WHICH ARE CARRIED OUT CLOSE TO EACH OTHER IN TIME AND SPACE AND UNDER THE SAME OPERATIONAL COMMAND.

EXCHANGE OF OBSERVERS.

THE PARTICIPATING STATES, WHILE REAFFIRMING THAT THE INVITATION OF OBSERVERS RESTS ON A VOLUNTARY AND BILATERAL BASIS, HAVE, FOR THE FURTHER DEVELOPMENT OF THIS CONFIDENCE-BUILDING MEASURE, ADOPTED THE FOLLOWING GUIDELINES REGARDING GENERAL PROCEDURES AND CONDITIONS FOR THE PARTICIPATION OF OBSERVERS AT MILITARY MANOEUVRES:

- OBSERVERS SHOULD BE ALLOWED TO FOLLOW THE ORDINARY EXERCISES OF UNITS, INCLUDING THE ACTIVITIES OF BOTH

COMMAND STAFFS AND UNITS, THUS PERMITTING PERSONAL CONTACTS WITH OFFICERS AND TROOPS,

- OBSERVERS SHOULD HAVE THE OPPORTUNITY OF ACQUIRING AN  
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OVERALL PICTURE OF THE PROGRESS OF THE MANOEUVRE AND  
SHOULD BE GIVEN AMPLE AND CONTINUOUS INFORMATION,

- OBSERVERS SHOULD BE ENABLED TO FULFILL THEIR FUNCTION  
BY THE PROVISIONS OF WELL-LOCATED OBSERVATION SITES,  
ACCESS TO TECHNICAL AIDS, SUITABLE MEANS OF TRANSPORT  
AND OTHER SIMILAR FACILITIES,

- OBSERVERS INVITED FROM DIFFERENT PARTICIPATING STATES  
TO ATTEND A MILITARY MANOEUVRE SHOULD BE GIVEN EQUAL TREAT-  
MENT.

PRIOR NOTIFICATION OF MAJOR MILITARY MOVEMENTS.

BEARING IN MIND THE EXPERIENCE GAINED BY THE IMPLEMENTA-  
TION OF THE MEASURES WHICH ARE SET FORTH IN THE DOCUMENT  
ON CONFIDENCE-BUILDING MEASURES AND CERTAIN ASPECTS OF  
SECURITY AND DISARMAMENT, THE PARTICIPATING STATES WILL  
NOTIFY THEIR MAJOR MILITARY MOVEMENTS ACCORDING TO THE  
SAME PROVISIONS AS ADOPTED WITH REGARD TO THEIR MAJOR  
MILITARY MANOEUVRES, IN PARTICULAR WHEN SUCH MOVEMENTS  
INVOLVE A CHANGE IN MILITARY STRENGTH PATTERNS.  
OTHER CONFIDENCE-BUILDING MEASURES.

THE PARTICIPATING STATES, RECOGNIZING THAT APPROPRIATE  
INCREASED OPENNESS REGARDING MILITARY MATTERS WILL GENE-  
RALLY CONTRIBUTE TO STRENGTHENING CONFIDENCE AMONG THEM,  
WILL, WITH DUE REGARD TO RECIPROCITY AND WITH A VIEW TO  
REDUCING AND ELIMINATING CAUSES OF MISUNDERSTANDING AND  
OVERREACTION, PROMOTE OPENNESS WITH REGARD TO THEIR MILI-  
TARY BUDGETS. END TEXT. STREATOR

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